

## Message Text

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11

ACTION EUR-12

INFO OCT-01 IO-11 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

SAM-01 SAJ-01 OMB-01 TRSE-00 ACDA-05 /078 W

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R 271518Z FEB 76

FM AMEMBASSY BERLIN

TO SECSTATE WASHDC 2147

INFO AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION GENEVA

USMISSION NEW YORK

USMISSION NATO

USMISSION USBERLIN UNN

USDOC

C O N F I D E N T I A L USBERLIN 5331

E.O. 11652: GDS

TAGS: PORG, PFOR, GE, US

SUBJECT: MULTILATERAL AFFAIRS: DESIGNATION OF MLO AND RESPONSE  
TO QUESTIONS ABOUT THE GDR.

REF: STATE 037591 AND 037592

1. EMBASSY OFFICERS WELCOME THE OPPORTUNITY TO PARTICIPATE  
IN THE DEPARTMENT'S MULTILATERAL ORGANIZATIONS PROGRAM FOR  
INFORMING HOST GOVERNMENTS, ON A REGULAR BASIS, OF THE U.S.  
POSITIONS ON A VARIETY OF IMPORTANT MATTERS. WE SEE IT AS  
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A MEANS TO PURSUE AMERICAN INTERESTS THROUGHOUT THE YEAR

WITH GDR OFFICIALS, BOTH WITHIN THE GOVERNEMENT AND THE PARTY. ALTHOUGH OUR EXPECTATIONS FOR INFLUENCING GDR GOVERNMENT DECISIONS ON MANY OF THE MATTERS WE WILL BE DISCUSSING WITH THEM ARE NOT GREAT, WE NONETHELESS BELIEVE SUCH A DIALOGUE WILL PROVIDE THE ORGANIZED ADUMBRATION OF AMERICAN CONCERNS AND IS DIRECTLY RELATED TO OUR BILATERAL RELATIONS WITH THE GDR. WE ALSO BELIEVE GDR OFFICIALS ARE OPEN TO SUCH DISCUSSION AND WILL PROFIT FROM IT, PERHAPS IN WAYS WHICH ARE NOT CLEAR AT THE PRESENT TIME. WE DO NOT EXPECT THEM TO CHANGE THEIR POLICIES WHICH THEY SHARE WITH THE SOCIALIST COUNTRIES OF EASTERN EUROPE BUT WE DO EXPECT AN ATTENTIVE HEARING OF AMERICAN CONCERNS.

2. THE EMBASSY DESIGNATES THE CHIEF OF THE POLITICAL SECTION, WILLIAM C. NENNO, AS MULTILATERAL AFFAIRS OFFICER (MLO). OTHER OFFICERS OF THE EMBASSY WILL PARTICIPATE AS THE OCCASION PRESENTS ITSELF. ON MATTERS OF PRIMARILY ECONOMIC CONCERN, ECONOMIC/COMMERCIAL OFFICER ALAN PARKER WILL PREPARE THE INTERNAL BRIEFING PAPERS AND PARTICIPATE IN THE EMBASSY'S APPROACHES TO GDR OFFICIALS ON THESE MATTERS.

3. THE EMBASSY'S RESPONSE KEYED TO THE QUESTIONS RAISED IN PARA 7 REF (A) ARE:

A) THE GDR'S PRIMARY MULTILATERAL OBJECTIVE IN 1976 IS TO PROMOTE AND ENHANCE THE GDR'S IDENTITY AS A SOVEREIGN AND LEGITIMATE NATIONAL STATE. THE GDR CAN BE EXPECTED TO ATTEMPT TO ASSERT ITS PRESENCE IN MULTILATERAL FORA IN A FASHION THAT DRAWS ATTENTION TO THE GDR'S EXISTENCE, ITS MEMBERSHIP IN THE "SOCIALIST COMMONWEALTH", AND ITS DISTINCTNESS FROM THE FEDERAL REPUBLIC. WE WOULD EXPECT THAT AS THE GDR MOVES BEYOND ITS CURRENT FRESHMAN STATUS IN THE UN, WE WILL SEE INCREASING GDR EFFORTS TO INJECT ITSELF MORE FORMALLY INTO THE UN SYSTEM, THROUGH INTERNATIONAL ORGANIZATION CANDIDACIES AND MORE FREQUENT SUBSTANTIVE INTERVENTIONS IN MULTILATERAL DEBATE. THE GDR ALREADY ENJOYS MEMBERSHIP IN CCD AND MBFR, AND PARTICIPATES IN MULTILATERAL CONFERENCES CONCERNED WITH EUROPEAN

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AFFAIRS (E.G. CSCE).

B) THE GDR AS THE STRONGEST, AND OF HISTORICAL NECESSITY, MOST SUBSERVIENT ALLY OF THE SOVIET UNION, PURSUES POLICIES ON MULTILATERAL ISSUES IDENTICAL TO THOSE OF THE USSR. WHILE CULTURAL, ECONOMIC, AND OTHER FACTORS SUGGEST THAT AUTHENTIC GDR INTERESTS ON SOME ISSUES MIGHT DIVERGE FROM THOSE OF THE SOVIETS, WE SEE NO POSSIBILITY OF ANY SUCH DIVERGENCE BEING ACKNOWLEDGED

TO THE OUTSIDE WORLD THROUGH IMPORTANT VOTES IN THE UN OR MUCH LESS BY OFFERING A TOEHOLD FOR WESTERN MULTILATERAL DIPLOMACY IN MATTERS ON WHICH THE SOCIALIST COUNTRIES HAVE TAKEN A POSITION. WITH RESPECT TO GDR EFFORTS TO EXERT INFLUENCE ON OTHER COUNTRIES, WE SUPPOSE THAT A RECENT TREND TOWARD INCREASED GDR DIPLOMATIC ACTIVITY IN, AND MATERIAL SUPPORT TO, THIRD WORLD COUNTRIES, E.G. INDIA, PERU, ANGOLA WILL FIND EXPRESSION AS WELL IN INCREASED USE OF THE GDR AS A SPOKESMAN AND AGITATOR FOR SOVIET POINTS OF VIEW WITH SUCH COUNTRIES. THE GDR HAS AN ACTIVE PROGRAM OF INTELLECTUAL AND TECHNICAL EXCHANGES WITH THIRD WORLD COUNTRIES AND MAKES A PRACTICE OF BEING INVITED TO ANY INTERNATIONAL MEETINGS TAKING PLACE. E.G. THE AAPSO MEETING IN LUANDA.

C) WE BELIEVE GDR DELEGATIONS ARE FULLY INSTRUCTED, EFFECTIVELY CONTROLLED, AND THAT THEIR REPORTING PERMITS BERLIN TO ISSUE COMPREHENSIVE AND TIMELY INSTRUCTIONS.

D) NO.

E) THE GDR GOVERNMENT LISTENS WITH ATTENTION TO U.S. REPRESENTATIONS ON MULTILATERAL ISSUES, HAS NO DIFFICULTY WITH THE CONCEPT THAT MULTILATERAL RELATIONS FORM PART OF BILATERAL CONCERNS, AND INDEED ASSUMES THAT THE RESPECTIVE ACTIONS OF THE TWO GOVERNMENTS IN MULTILATERAL FORA ARE PART OF THE SUBSTANCE OF BILATERAL RELATIONS. FOR REASONS NOTED IN (B) ABOVE, HOWEVER, OUR DIPLOMACY WITH THE GDR ON MULTILATERAL ISSUES PROVIDES LITTLE SCOPE FOR BILATERAL TRADE-OFFS OR FOR PERSUASION EXCEPT ON SOME SPECIFIC ISSUES, E.G. POSSIBLY SOME FISHERIES QUESTIONS, WHERE SOVIET INTERESTS MAY NOT BE ENGAGED, OR IN LAW OF THE SEA MATTERS LIKE PASSAGE THROUGH

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STRAITS WHERE THE SOVIETS, U.S. AND EAST GERMAN POSITIONS APPEAR TO BE THE SAME. IN THE SHORT PERIOD OF OUR OPERATIONS IN EAST BERLIN, THE GDR HAS NOT SOLICITED U.S. SUPPORT FOR GDR OBJECTIVES IN INTERNATIONAL ORGANIZATIONS, AND WE WOULD NOT EXPECT IT TO DO SO, EXCEPT AS PART OF A DEMARCHE ORCHESTRATED FROM MOSCOW. COOPER

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## Message Attributes

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